

# **EMERGENCY SUPPORT FUNCTION #14 LONG-TERM COMMUNITY RECOVERY AND MITIGATION**

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**ESF COORDINATOR:**      **Community Development Director**

**LEAD AGENCIES:**        **City Administrator**  
                                 **Community Development Department**

**SUPPORT AGENCIES:**   **Emergency Management Director**  
                                 **All City of Snoqualmie Departments**  
                                 **Zone 1 Regional Emergency Coordinator**  
                                 **King County Emergency Coordination Center**  
                                 **Washington Emergency Management Division**

## **I.      Introduction**

### **A.      Purpose**

The purpose of this ESF is to provide guidance for the implementation of federal, state, county, local, and private resources to enable the long term recovery of the community and to reduce or eliminate risk from future incidents, whenever possible. This may include economic, infrastructure and human services needs for recovery.

### **B.      Scope**

This ESF applies to organizations and agencies that may be involved in the long term recovery of the City of Snoqualmie (City) and the mitigation of future disasters.

This Recovery Annex is designed for the following:

- To describe the roles and responsibilities of the Mayor and City Administrator’s Office, Community Development Department and other supporting departments in Emergency Support Functions (ESFs) in both short and long term recovery activities.
- To guide interactions with external partners in recovery, including other jurisdictions, county, state and federal agencies, as well as community organizations and citizens.

It is not the intent of this document to anticipate all possible contingencies resulting from potential disasters. Rather, the purpose is to establish a flexible framework from which, at the time of a disaster, the City’s Mayor will assess

recovery needs and develop a recovery strategy, based on the nature and scope of the event.

**C. Situation**

A public emergency or other significant event may be of such severity and magnitude as to require long-term community recovery and mitigation. ESF-14 will provide the overall coordination of Federal, City government, and private sector recovery from long-term consequences of a disaster affecting City of Snoqualmie.

**D. Assumptions**

1. The resources routinely available within the affected emergency area may be inadequate to conduct comprehensive response
2. As a result of a disaster event, there may be long-term economic, physical, and social/psychological impacts and other hardships that face the City government, individuals, businesses and non-profits;
3. Short-term recovery begins immediately following a disaster
4. The extent and type of recovery activities will be driven by the impacts of the disaster event. Appropriate city departments and external organizations will be involved at different times and at different levels in the recovery process; event; long-term recovery may take several years;
5. Decisions impacting recovery will be made under great pressure of competing priorities, limited resources and the desire to bring the community quickly back to “normal”.
6. Personnel may not return to their normal assignments for a period of weeks or months, depending on the level of effort required.
7. Depending on the extent of damage to infrastructure, housing stock, and business centers, the long-term recovery phase may provide opportunities to implement economic or redevelopment strategies that enhance portions of the City;
8. The City leads recovery activities for its jurisdiction. Support from neighboring jurisdictions and from State and Federal agencies will be requested as needed. Some city agencies with infrastructure outside the City of Snoqualmie boundaries may be required to work with other entities to restore service and receive the full benefit of recovery funding.

9. The State of Washington Emergency Management Division (EMD) and the Federal Emergency Management Agency (FEMA) offer grant assistance programs to help offset the burden of disaster recovery of public and private interests following appropriate disaster declaration procedures. It is recognized that the terms and funding levels may change.
10. Local businesses and organizations are willing, whenever possible, to assist the community and the local government during a period of resource shortage, particularly following a large-scale disaster.

**E. Policies**

1. All activities within ESF #14 – Long Term Community Recovery and Mitigation will be conducted in accordance with the National Incident Management System (NIMS) and the National Response Framework (NRF) and will utilize the Incident Command System (ICS).
2. As a signatory of the King County Regional Disaster Framework, through the Washington State Mutual Aid System (WAMAS), and through local mutual aid agreements, the City will make resources available to other jurisdictions through the Zone 1 Emergency Coordinator (Z1 EC) and the King County Emergency Coordination Center (KC ECC), whenever possible. The City will use the same systems when requesting assistance.
3. ESF #14 excludes economic policymaking and economic stabilization.
4. Long term community recovery and mitigation efforts are forward looking and market based, focusing on permanent restoration of infrastructure, housing, and the local economy, with attention to mitigation of future impacts of a similar nature, whenever possible.
5. The City will utilize the post-incident environment as an opportunity to measure the effectiveness of previous community recovery and mitigation efforts.
6. ESF #14 facilitates the application of loss reduction building science expertise to the rebuilding of critical infrastructure.
7. The long term recovery efforts for the City will be coordinated through the Emergency Operations Center (EOC) until the EOC is closed. Before the EOC is closed the City Administrator and Mayor, will appoint a Recovery Task Force Coordinator. This most likely

would be the Community Development Director, but could be another Director depending on the nature of the disaster. This director will coordinate all recovery and mitigation activities until they have been concluded.

8. The Recovery Task Force will be comprised of members of the City of Snoqualmie’s staff that are subject matter experts in the functions they are responsible for, members of the City’s community partners i.e. utilities, school district, hospital district, human service agencies, businesses, neighborhoods, etc.
9. The appointed Director, in conjunction with the Administrative Services Director, or his/her designee will apply for and coordinate the receipt of state and federal recovery funds.
10. The City will make reasonable attempts to ensure application processes for services and benefit programs are accessible, including providing phone registration for people with mobility issues, communicating with people utilizing preferred communication method, such as emails with large font or phone calls for people who might be sight impaired. Agencies should strive to avoid mandating only in-person or only online applications.
11. The City will make the best use possible of key post-disaster opportunities to improve, strengthen and revitalize the city, and will go beyond using “back to normal” as the main disaster recovery goal. Specifically, the City will strive to:
  - a. Integrate cost-effective hazard mitigation principles into repairs and reconstruction
  - b. Be guided by policies and visions set forth in the City’s comprehensive plan and neighborhood plans to guide redevelopment

**II. Definitions**

<b>Word</b>	<b>Definition</b>
<b>Economic Recovery</b>	Involves economic impact assessment to the City and the business community, support to small businesses from federal and other sources, and economic revitalization planning;

<p><b>Infrastructure Recovery</b></p>	<p>Includes repair and reconstruction of the physical plant – facilities, infrastructure, utilities, communications and other life-line services;</p>
<p><b>Human Needs Recovery</b></p>	<p>Encompasses disaster-related community outreach, long-term housing, health (physical and mental), human services, assistance to non-profit agencies, and problem-solving to address unusual circumstances generated by the disaster for which no existing programs provide assistance.</p>
<p><b>Short-Term Recovery</b></p>	<p>Involves</p> <ol style="list-style-type: none"> <li>1) immediate restoration of services and government functions as well as</li> <li>2) Assistance to residents in resuming essential life activities.</li> </ol> <p>Activities may include: sheltering, debris clearance, damage/impact assessment, temporary service provision, traffic control, temporary space for displaced government/business/community functions, public information, inspections and permitting for repairs, volunteer and donations management, and initiation of state/federal assistance programs. Immediate mental health, public health or other community issues may also be addressed.</p> <p>There can be no definitive time period for short or long-term recovery as the process is dictated by the type and scope of event. Typically, a moderate incident may require 6 - 12 months to bring circumstances back to normal functionality.</p>
<p><b>Long-Term Recovery</b></p>	<p>Involves</p> <ol style="list-style-type: none"> <li>1) permanent repair and reconstruction of infrastructure, facilities, or property,</li> <li>2) area specific or city-wide redevelopment planning,</li> <li>3) economic and business recovery, and</li> <li>4) social/community restoration.</li> </ol> <p>Long-term recovery topics include temporary and permanent housing, transportation, economic development, historic</p>

	<p>preservation, and community revitalization.</p> <p>Due to the nature of restorative activities involved, long term recovery often requires years. A typical timeframe would be 1 – 10 years.</p>
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### **III. Concept of Operations**

#### **A. General**

1. The Incident Command System (ICS) will be used by all organizations operating within this ESF.
2. The Recovery Task Force Coordinator will advise the City Council on the long term recovery implications of response activities and will coordinate the transition from response to long term recovery.
3. The City will conduct assessments of the social and economic consequences of the disaster within the City to better understand the requirements needed to develop an effective long term recovery plan.
4. The City will determine/identify responsibilities for long term recovery activities within the City and will coordinate with all agencies involved to ensure follow through of recovery and mitigation efforts.

#### **B. Organization**

1. The Recovery Task Force Coordinator will serve as the lead agency for the coordination of long-term recovery and mitigation activities within the City.
2. The Recovery Task Force Coordinator will coordinate the long term recovery and mitigation activities.
3. All City departments will participate in post-incident coordination activities to ensure an effective long term recovery process.

#### **C. Actions**

##### **1. Preparedness**

- a. Prepare and maintain necessary SOP's in order to implement ESF 14.
- b. Assign and schedule sufficient personnel to implement

identified tasks for an extended period of time,

- c. Ensure lead agency personnel are trained in their responsibilities and duties,
- d. Develop and implement emergency response strategies relating to long term community recovery, especially those of community and business preparedness.
- e. Maintain liaison with support agencies,
- f. Conduct All Hazards exercises involving public long term community recovery.

**2. Response**

- a. Coordinate operations in the Snoqualmie EOC and/or at other locations as required,
- b. Begin thinking of Recovery strategies shortly after activating the EOC, so that policies, resources, and community partners can be effectively utilized,

**3. Recovery**

As outlined in this ESF.

**4. Mitigation**

Mitigation efforts for this ESF are covered in the City of Snoqualmie Hazard Mitigation plan.

**IV. Responsibilities**

**A. Lead Agencies**

**1. Recovery Task Force Coordinator\Community Development Director**

- a. Coordinate the development of ESF #14 operational procedures.
- b. Lead long term recovery planning efforts within the City.
- c. Coordinate the post-incident assistance efforts within the City.
- d. Coordinate with the EOC for the transition from response activities to long term recovery activities.

- e. Coordinate with federal, state, county, local and private organizations involved in the long term recovery activities.

**B. Support Agencies**

**1. All City Departments**

- a. Document all costs associated with long term recovery and mitigation.
- b. Coordinate activities with the EOC and the Planning Department to ensure effective recovery and mitigation activities
- c. Assist with the development of a city-wide long term recovery plan and operational procedures.
- d. Train departmental personnel in the implementation of the recovery plan and operational procedures.

**2. King County Emergency Coordination Center**

- a. Coordinate county, state and federal long term recovery assistance with communities within King County to ensure equitable distribution of resources.

**3. Washington Emergency Management Division**

- a. Support local long term recovery and mitigation activities. This support will be contingent upon the resources available.

**V. Appendixes**

- A. Resilient King County White Paper

**VI. References**

- A. National Disaster Recovery Framework (NDRF),
- B. Resilient Washington State
- C. King County Coordination Framework for Disasters and Planned Events for Public and Private Agencies